BUSINESS MEETING

BEFORE THE

CALIFORNIA ENERGY RESOURCES CONSERVATION AND DEVELOPMENT COMMISSION

In the Matter of:
Business Meeting

CALIFORNIA ENERGY COMMISSION

HEARING ROOM A

1516 NINTH STREET

SACRAMENTO, CALIFORNIA

WEDNESDAY, DECEMBER 3, 2008

10:00 A.M.

Reported by: Ramona Cota

Contract Number: 150-07-001

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

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COMMISSIONERS PRESENT

Jackalyne Pfannenstiel, Chairperson

James D. Boyd, Vice Chair

Jeffrey D. Byron

Karen Douglas

Arthur H. Rosenfeld

STAFF PRESENT

William Chamberlain, Chief Counsel

Claudia Chandler

Guido Franco

Angela Gould

Lynette Green

Christine Hammond

Gabe Herrera

Mark Hutchison

Harriet Kallemeyn, Secretariat

Laura Lawson

Alicia Macias

Chris Marxen

Robin McCall

Melinda Merritt

Bill Pennington

Sarah Pittiglio

William Staack

Peter Strait

PUBLIC ADVISER

Elena Miller

ALSO PRESENT

DeVon Walton, APX (via telephone)

Gary Fernstrom, Pacific Gas and Electric Company

Tom Harding, Venture Lighting representing National Electronics Manufacturers Association, Lighting Systems Division

Trent Smith, California Alarm Association

Samantha Omey, Honeywell International representing Security Industry Association

Terry Snow,
Independent Pool and Spa Service Association

Amanda Stevens, Energy Solutions

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PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

1	PROCEEDINGS
2	10:06 a.m.
3	CHAIRPERSON PFANNENSTIEL: Good morning,
4	this is the Energy Commission Business Meeting.
5	Please join me in the Pledge of Allegiance.
6	(Whereupon the Pledge of Allegiance was
7	recited in unison.)
8	CHAIRPERSON PFANNENSTIEL: We have one
9	change to the published agenda today. Item 6 has
10	been taken off and will be moved to the next, the
11	December 17 Business meeting.
12	With that, the Consent Calendar. Is
13	there a motion to approve the Consent Calendar?
14	COMMISSIONER ROSENFELD: I move the
15	consent calendar.
16	VICE CHAIRMAN BOYD: Second.
17	CHAIRPERSON PFANNENSTIEL: In favor?
18	(Ayes.)
19	CHAIRPERSON PFANNENSTIEL: The Consent
20	Calendar is approved.
21	Item number 2, possible approval of
22	Contract 600-08-003 for \$50,000 with CALSTART to
23	co-sponsor the target 2030: Meeting the California
24	Transportation Energy and Climate Challenges
25	Conference January 14 and 15, 2009, in Sacramento.

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1 Good morning.
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- 2 MS. MACIAS: I don't look like Mike
- 3 Trujillo, do I?
- 4 (Laughter)
- 5 CHAIRPERSON PFANNENSTIEL: You do not.
- 6 MS. MACIAS: Good morning, Chairman and
- 7 Commissioners. My name is Alicia Macias. I am
- 8 representing the fuels and transportation
- 9 division.
- As you read this is a \$50,000 co-
- sponsorship that we are proposing with CALSTART.
- 12 The conference itself will be held at the Hyatt in
- 13 Sacramento. And it is timely as we are having a
- 14 new administration, a new two year legislative
- 15 session and we are expecting the finalization of
- the AB 32 Scoping Plan. ARB is also co-sponsoring
- the event and CALSTART is pursuing additional co-
- sponsorships at this time with industry.
- 19 The Commission staff has worked with
- 20 CALSTART on the agenda and CALSTART is in the
- 21 process of confirming speakers. The Commission is
- also taking this as an opportunity to host a 2009
- 23 IEPR workshop on biofuels on January 13.
- 24 Thank you and I am available to respond
- 25 to any questions.

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1 CHAIRPERSON PFANNENSTIEL: Thank you.
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- 2 Are there questions? Is there a motion then?
- 3 VICE CHAIRMAN BOYD: I'll move approval.
- 4 It came through the Transportation Committee.
- 5 COMMISSIONER BYRON: And I will second
- 6 it with regrets that I cannot attend this
- 7 conference.
- 8 CHAIRPERSON PFANNENSTIEL: What a shame.
- 9 All in favor?
- 10 (Ayes.)
- 11 CHAIRPERSON PFANNENSTIEL: It's
- 12 approved. Thank you, Ms. Macias.
- 13 Item 3, possible approval of contract
- 14 600-08-004 for \$98,347 with ICF Consulting, LLC,
- to provide vehicle technology data for CALCARS
- 16 forecasts of transportation energy demand. Good
- morning.
- 18 MS. LAWSON: Good morning, Chairman and
- 19 Commissioners. I am Laura Lawson with the fuels
- and transportation division.
- 21 As you have read this is a \$98,347
- 22 contract with ICF Consulting in order to provide
- 23 updated light duty vehicle attribute forecasts in
- 24 preparation for the 2009 IEPR. The updates will
- 25 include updated economic conditions, updated fuel

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1 prices as well as updated regulatory conditions,
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- 2 including the 2007 Energy Information and Security
- 3 Act fuel economy standards as well as a scenario
- 4 that includes the AB 1493 Pavley standards.
- 5 The expanded range of alternative fuel
- 6 vehicles includes gasoline, gasoline/electric
- 7 hybrid, diesel, plug-in hybrid electric vehicles,
- 8 flex fuel compressed natural gas, full electric
- 9 and hydrogen.
- 10 This contract was awarded via a
- 11 competitive RFO. It was offered to -- It was
- 12 submitted to ten approved CMAS vendors. ICF was
- 13 the sole bidder and ICF also performed the same
- 14 work for us in 2005 and 2007. The contract's term
- 15 is January 2 to June 3. We do expect to have all
- work done by April 30 in time for the 2009 IEPR
- 17 report.
- 18 Thank you very much and I am available
- 19 for questions.
- 20 CHAIRPERSON PFANNENSTIEL: Thank you.
- 21 Are there questions of Ms. Lawson? No questions.
- 22 VICE CHAIRMAN BOYD: If not I'll move
- 23 approval. Again, this item came through the
- 24 Transportation Committee.
- 25 COMMISSIONER DOUGLAS: And I'll second.

1	CHAIRPERSON PFANNENSTIEL: All in favor?							
2	(Ayes.)							
3	CHAIRPERSON PFANNENSTIEL: It's							
4	approved, thank you.							
5	MS. LAWSON: Thanks.							
6	CHAIRPERSON PFANNENSTIEL: Item 4,							
7	possible approval of competitive Grant Agreement							
8	PIR-08-004, awarding \$499,960 to the Regents of							
9	the University of California, Davis to conduct							
10	field data collection and analysis of nitrous							
11	oxide emissions from the application of							
12	fertilizers in agricultural soils to improve N20							
13	emissions estimates. Good morning.							
14	MR. FRANCO: Good morning,							
15	Commissioners. My name is Guido Franco. I am							
16	with the Public Interest Energy Research Program.							
17	In March of this year the Research and							
18	Development Committee approved the release of							
19	requests for proposals for research projects on							
20	climate change. The R&D Committee approved six							
21	research topics with a total funding of about \$2.9							
22	million.							
23	We received 35 proposals. A review team							

ten research proposals. The R&D Committee

recommended to the R&D Committee the approval of

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1 tentatively approved the ten grant proposals and a

- Notice of Proposal was issued several weeks ago.
- 3 This and the next item on the agenda
- 4 will cover two of the ten research projects for
- 5 which we are seeking and will seek your final
- 6 approval. So now I am going to be addressing the
- 7 specific items on the agenda.
- 8 In 2004 the Commission road map of
- 9 research and inventory method, that road map of
- 10 research identified high uncertainties in the
- 11 emission estimates for nitrous oxide from the use
- of fertilizer. We believe that the emission
- estimates could be off by a factor of two, more or
- less 50 percent or more it could be off.
- 15 We tried to address this problem with a
- prior research where we asked the researchers to
- 17 calibrate existing models used to estimate nitrous
- 18 oxide emissions with existing data that we have in
- 19 California, having collected in the past. While
- 20 the results were encouraging it became obvious
- 21 that there is a lack of proper data to really do a
- good job in calibrating existing models.
- So UC Davis will be collecting for this
- 24 project, that they will be measuring nitrous oxide
- 25 emissions in both experimental plots and actual

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1 farms. Some of the most economic and important
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- crop systems in California will be covered
- including alfalfa, tomatoes, vegetables, orchards
- 4 and vineyards.
- 5 The R&D Committee approved this
- 6 potential grant and authorized us to bring this
- 7 proposed grant before the full Commission for your
- 8 consideration. I am now ready to answer any
- 9 questions that you may have.
- 10 CHAIRPERSON PFANNENSTIEL: Thank you,
- 11 Mr. Franco. Are there questions?
- 12 VICE CHAIRMAN BOYD: I'll move approval
- as a representative of the Research Committee.
- I'll just comment that I am very familiar with
- this subject. Half of California's farming
- 16 community contacted me with much concern about
- 17 this. But the staff has taken care of those
- 18 folks' concerns, created an advisory committee
- 19 with the farming industry. And as indicated this
- 20 came through the R&D Committee and we approved the
- 21 item. So as I say, a long motion to approve.
- 22 COMMISSIONER ROSENFELD: I second.
- 23 CHAIRPERSON PFANNENSTIEL: All in favor?
- 24 (Ayes.)
- 25 CHAIRPERSON PFANNENSTIEL: Thank you.

1 And then the next, possible approval of

- 2 competitive Grant Agreement PIR-08-005, awarding
- 3 \$199,737 to the University of California, Irvine
- 4 to conduct a case study to estimate water usage
- 5 and future water demand from urban landscaping.
- 6 MR. FRANCO: Yes. This is, again, one
- 7 of the ten solicitations that have been
- 8 tentatively approved. UC Irvine submitted a
- 9 proposal designed to estimate how urban landscapes
- 10 could be used as a tool to adapt to climate change
- 11 by reducing overall water consumption. Currently
- 12 about 60 percent of the water used in a household
- in Southern California is used for outdoor
- 14 landscape.
- 15 At the same time mitigation adaptation
- 16 programs such as the programs that Los Angeles has
- of planting one million trees, with the goal of
- 18 increasing the carbon content -- the trees of the
- 19 urban forest and also reducing ambient
- 20 temperatures may also increase the water demand in
- 21 Southern California.
- 22 At the same time regional climate models
- that have been used for the last few years are now
- 24 suggesting that precipitation levels in California
- 25 will go down. So on one hand planting more trees

1 decrease carbon but it would also increase water

demand and we will have less water in the future.

Under this program the University of

California, Irvine will implement an extensive

field campaign to measure the amount of water

consumed by different native species that could

replace traditional landscapes in Southern

8 California.

They will combine the field data that they are going to be collecting with data that they have already collected for urban trees. They did that under funding from the National Science Foundation. And they will use the data to calibrate a model to estimate water consumption in urban landscape.

Finally, UC Irvine will use the climate changes in areas that we have developed with the PIER program to estimate water and energy implications of different landscapes in Southern California. Literally landscape strategies.

UC Irvine will work very closely with the Metropolitan Water District to ensure the usefulness of the research progress. I am now ready to answer any questions that you may have.

25 CHAIRPERSON PFANNENSTIEL: Thank you. I

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1 assume that the Metropolitan Water District will
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- 2 just make this available to all customers. The
- 3 PIER research stops at collecting the data and
- 4 providing it to the water agency, I take it, and
- 5 then they take care of distributing it.
- 6 MR. FRANCO: Yes. But one part of the
- 7 project involves creating educational materials
- 8 that the Metropolitan Water District will use.
- 9 But the Metropolitan Water District will be in
- 10 charge of disseminating the information.
- 11 CHAIRPERSON PFANNENSTIEL: I see. But
- we will help create the materials?
- MR. FRANCO: Yes, yes.
- 14 COMMISSIONER ROSENFELD: Guido, I am
- 15 inclined to make one point. There is a -- I got
- interested in trees versus grass for the Eon
- 17 Project years ago and was surprised to read a
- paper by Arthur Winer who said, it's pretty
- 19 strange but if you plant a tree so that it shades
- 20 the lawn the tree has deep roots and it lasts on
- 21 water from rain once it gets started but the grass
- 22 has shallow roots and needs to be watered every
- 23 day. And it turns out that it is more important
- 24 what you shade than how much the tree takes water.
- 25 And that you actually save water if you plant a

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1 tree to shade the lawn.
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- 2 MR. FRANCO: Very interesting. We will
- 3 make sure to have the researchers take that into
- 4 account.
- 5 VICE CHAIRMAN BOYD: I wish my lawn
- 6 would take that into account.
- 7 CHAIRPERSON PFANNENSTIEL: Plant trees.
- 8 VICE CHAIRMAN BOYD: I will move
- 9 approval of this item as a member of the Research
- 10 Committee. This did come through the Research
- 11 Committee. And being quite cognizant of the fact
- that 20 percent of our electricity goes to deal
- 13 with water movement somewhere in California,
- 14 besides us being really concerned about climate
- 15 change we are interested in the energy consumption
- 16 involved with water. So this is something that
- 17 will help us in all arenas.
- 18 COMMISSIONER ROSENFELD: I second it.
- 19 CHAIRPERSON PFANNENSTIEL: Any further
- 20 questions? In favor?
- 21 (Ayes.)
- 22 CHAIRPERSON PFANNENSTIEL: Number 7,
- possible approval of Contract 500-08-020 for
- \$300,000 with the Regents of the University of
- 25 California, Santa Barbara to use a BioMove model

1 created under a previous PIER contract to refine

- and enhance projections of changes in geographical
- 3 distribution of vegetative species due to climate
- 4 change. Good morning.
- 5 MS. PITTIGLIO: Good morning,
- 6 Commissioners. My name is Sarah Pittiglio, I am
- 7 with the Public Interest Energy Research program.
- 8 This is an inter-agency agreement with UC Santa
- 9 Barbara.
- 10 In a previous contract with UC Santa
- Barbara researchers created the BioMove model.
- 12 The BioMove model predicts the geographical
- 13 distribution of vegetative species under climate
- change up to 2100.
- 15 After successfully creating the model it
- was used in four initial case studies on Blue Oak,
- 17 Joshua Tree, Sugar Pine and Red Broom. These case
- 18 studies used 50 kilometer resolution in 50 year
- 19 time frames, which is very coarse and not ideal
- for looking at biological processes.
- 21 So under this proposed contract the
- 22 researchers plan to downscale the model to smaller
- 23 temporal and spatial scales. These downscaled
- 24 projections will be prepared for numerous species.
- They will be suitable for planning for adaptation

1 t	0	climate	change	in	California	by	identifying

- 2 ecological hotspots that should be set aside for
- 3 conservation of important species. These hot
- 4 spots will include areas where certain species or
- 5 pseudo-species may not currently exist but will be
- 6 suitable for those species in the future.
- 7 Downscaling will also provide more
- 8 productive research pathways for collaboration
- 9 with climatologists who now work at scales of ten
- 10 kilometers and days.
- 11 The ultimate objective of the PIER
- 12 climate change program is to develop the next
- 13 generation of climate models that will be coupled,
- 14 atmospheric and terrestrial models, so these
- integrated climate projections will incorporate
- terrestrial inputs from models such as this.
- 17 I am happy to answer any questions you
- may have.
- 19 CHAIRPERSON PFANNENSTIEL: Ouestions?
- None.
- 21 VICE CHAIRMAN BOYD: Move approval.
- 22 COMMISSIONER ROSENFELD: Second.
- 23 CHAIRPERSON PFANNENSTIEL: All in favor?
- 24 (Ayes.)
- 25 CHAIRPERSON PFANNENSTIEL: Thank you.

Item 8, possible adoption of the Joint 1 Commission Staff Report on Tracking System 2 Operational Determination. Senate Bill 107 3 4 granted the California Public Utilities Commission 5 the ability to authorize the use of renewable 6 energy credits towards Renewable Portfolio Standard obligations. But before authorizing tradable RECs, 8 the Energy Commission and the PUC must agree that a tracking system is operational, is capable of 10 independently verifying that all renewable energy 11 used for the RPS compliance is generated by an 12 13 eligible facility and delivered to the retail 14 seller, and can ensure that the RECs are not

double counted. The Joint Commission report

proposes criteria and evaluation methods that will

be used to make these determinations and concludes

that the tracking system meets these requirements.

Good morning. 19

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MS. GOULD: Good morning, Chairman and Commissioners. My name is Angie Gould and I am with the renewable energy office. And before I go into detail on the report itself I am going to give some history.

Senate Bill 1078 of 2002 created the 25

1 California Renewable Portfolio Standard, or RPS,

- and it required the Energy Commission to do two
- 3 things. The first was to certify eligible
- 4 renewable energy resources and the second was to
- 5 design and implement a tracking and accounting
- 6 system to verify compliance with the California
- 7 RPS, and to ensure that renewable energy is not
- 8 double counted.
- 9 So to meet that second part of the
- 10 legislative mandate the Energy Commission
- 11 developed the Western Renewable Energy Generation
- 12 Information System or WREGIS, and WREGIS has two
- 13 parts. The first is the software developed and
- 14 operated by APEX, Incorporated. The second is the
- administration, which is run by four dedicated
- staff members at the Western Electricity
- 17 Coordinating Council or WECC.
- Senate Bill 107 of 2006 gave the CPUC
- 19 the ability to authorize the use of tradable RECs
- 20 to satisfy the requirements of the RPS if the CPUC
- 21 and the Energy Commission conclude that the
- 22 tracking system meets the necessary conditions.
- 23 And I will go over those conditions in detail in a
- 24 moment.
- The purpose of this joint Commission

staff report is to develop the methodology to

evaluate the conditions of the tracking system

that is required by SB 107, to determine whether

the conditions have been satisfied, and also to

provide a means for the two commissions to

document the conclusion of the tracking system as

managed in the legislative mandates, thus allowing

the CPUC to authorize tradable RECs if the CPUC

9 finds that prudent.

The Energy Commission and the CPUC jointly evaluated the functionality of WREGIS, proposed interim conclusions and developed the draft report. The Energy Commission held a committee workshop on the draft report in March of this year. The CPUC issued a draft resolution approving the revised draft report in September of 2008 and the CPUC adopted their final report on November 21, 2008. The staff is seeking Energy Commission approval of this report today.

The three conditions that the tracking system has to meet: First is that the tracking system is operational. The second, that it is capable of independently verifying renewable energy generation and delivery. And a third is that it protects against double counting of

- 1 renewable energy.
- 2 Because the first condition, that it is
- 3 operational, is not very well defined the joint
- 4 staffs developed five criteria that we believed if
- 5 they were met would satisfy this condition. The
- first is that WREGIS has been launched and the
- 7 software meets the specifications of the contract.
- 8 WREGIS was launched June 25, 2007 and all required
- 9 functionalities are in the system and working
- 10 correctly. And final acceptance of WREGIS
- software occurred on October 5, demonstrating that
- 12 this criterion has been met.
- 13 The second criterion is that entities
- 14 participating in California's RPS are registered
- with WREGIS. WREGIS currently has 197 account
- 16 holders and 804 registered generators. The three
- 17 large IOUs are all registered with WREGIS. They
- did so by May 1, 2008. And the California
- 19 Independent System Operator registered on WREGIS
- 20 September 3, 2008.
- 21 We believe that WREGIS will be able to
- track the majority of RPS-eligible energy procured
- for compliance with California's RPS because most
- of the key entities are registered with WREGIS and
- 25 the level of participation is sufficiently robust.

1 So this criterion has also been satisfied.

The third criterion is that the Energy Commission has established processes to verify the 3 4 RPS eligibility of the generating units registered 5 with WREGIS. The RPS staff uploads a file with 6 the generator eligibility information to WREGIS each month and the WREGIS administrator then checks these for verification. If the 8 certificates are issued before the eligibility data is uploaded the certificates will not contain 10 that eligibility data. We believe that this 11 process results in timely and accurate 12

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been met.

The fourth is that WREGIS certificates have been created. The first certificates were crated on January 30, 2008. The WREGIS administrator confirmed that the information contained on these certificates was accurate. And since that first certificate creation cycle all subsequent monthly creation cycles have also occurred successfully. This criterion has been met.

verification of eligibility and this criterion has

24 And the fifth and final criterion for 25 the first condition is that the final WREGIS

operating rules do not preclude any reasonably
foreseeable CPUC REC trading rules. The joint

3 agencies used the CPUC's October 2007 straw

proposal on REC trading rules to evaluate this.

5 The straw proposal identified six categories of

6 compliance rules that may govern a REC trading

regime. And the CPUC and Energy Commission staff

8 concluded that WREGIS will not prevent the

implementation of any of these six categories of

the post-compliance rules so this criterion has

11 also been met.

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Now as to the second condition that the tracking system is capable of independently verifying renewable energy generation and delivery. Qualified reporting agencies in WREGIS who upload data to WREGIS every month, they have to meet a specific set of guidelines to ensure that their data is independent.

And Energy Commission RPS staff
currently uses an interim system to verify
delivery. But this delivery functionality is
being added to WREGIS and is expected to be online by the end of this month. So we believe that
generation is independently verified and that
WREGIS will soon be capable of tracking delivery

from out-of-state generation so this condition has
been met.

And the last condition that the tracking system protects against, the double counting of renewable energy in WECC. Each WREGIS certificate has a unique serial number. One megawatt hour of renewable energy creates only one certificate. In addition each certificate can only be retired or reserved for one renewable energy program. WREGIS ensures no double counting of WREGIS certificates. And this conclusion is further supported by WECC's right to audit an account holder's submitted information so we believe that this condition has been met.

So because staff has found that the tracking meets all of the conditions required by SB 107 we ask that the Commission adopt this report.

CHAIRPERSON PFANNENSTIEL: Thank you,
Angie, very good. I would just say that the
Renewables Committee has followed this creation of
WREGIS since its first conception all the way
through this report, which is the report that will
allow REC trading to happen and we have had a
great deal of discussion about it. Are there

1 questions of the Committee? I have somebody on-

- line too but go ahead, Commissioner Byron.
- 3 COMMISSIONER BYRON: I am so glad that
- 4 the Renewables Committee has been handling this.
- 5 There is an extraordinary amount of work that has
- 6 been done. I had the benefit of being briefed
- 7 yesterday by Ms. Gould and others. And I raised
- 8 an issue that I was hoping maybe that you all
- 9 could elaborate on a little bit more.
- 10 Maybe it is my devious mind thinking
- 11 about how people could, you know, defeat or beat
- 12 the system. I was reminded of an example with the
- 13 Department of Conservation that handles the
- 14 recycling for the state and how they allow self-
- reporting of the recycled bottles and cans, et
- 16 cetera. There were organizations that were
- discovered to be let's say doubling up on their
- 18 reporting. And I note that on page 33 of the
- 19 report the Energy Commission also uses self-
- 20 reporting data submitted from owners. That is
- 21 correct isn't it, that hasn't changed?
- MS. GOULD: For generators that are
- 23 under 360 kilowatts.
- 24 COMMISSIONER BYRON: Okay. And I don't
- 25 know if that is a large number or not of folks

1 that are going to be in that category. But I

- 2 think you mentioned audits will be conducted,
- 3 correct?
- 4 MS. GOULD: Right. Staff has the
- 5 ability to conduct audits at any time they choose.
- 6 There are also constant spot-checks that are done
- 7 by WREGIS and there is a feasibility estimate that
- 8 is done for all generation that is submitted. So
- 9 if it is above what is technically feasible for
- 10 that generator that information is red flagged and
- it has to be reviewed by WREGIS staff.
- 12 Also all account holders have to submit
- 13 paperwork to attest that everything that they
- 14 submit to WREGIS is going to be accurate and
- 15 complete. And if we find that certificates have
- been created in error, if there is inaccurate
- information, those certificates can be forcibly
- retired, a freeze can be put on an account.
- 19 COMMISSIONER BYRON: Good.
- 20 MS. GOULD: And also an account holder,
- if things get very bad, can be removed from
- WREGIS.
- 23 COMMISSIONER BYRON: That's a very good
- answer. Is there a possibility that there would
- 25 be prosecution here as well?

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1 MS. GOULD: Yes, there is a possibility.
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- 2 COMMISSIONER BYRON: Well.
- MR. HUTCHISON: And this is Mark
- 4 Hutchison.
- 5 COMMISSIONER BYRON: Please.
- 6 MR. HUTCHISON: I just wanted to verify
- 7 that the bulk of the generation that is reported
- 8 does go through a independent, third party,
- 9 whether it is a balancing authority or some type
- of qualified reporting entity. It's just the real
- small ones that would self-report, a very small
- 12 piece of the pie.
- 13 COMMISSIONER BYRON: Okay. Well I
- 14 certainly encourage audits. I think because there
- is money on the table I think we always have to be
- a little bit suspect that there will be those that
- 17 will take advantage of it. But I was very
- 18 impressed with the work that has been done here.
- 19 I think I will forego any further questions.
- Thank you for the briefing yesterday.
- MS. GOULD: You're welcome.
- 22 COMMISSIONER DOUGLAS: I will make a
- comment but let's hear the public comment first.
- 24 CHAIRPERSON PFANNENSTIEL: Yes, we have
- 25 somebody, DeVon Walton from APX would like to

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1 speak to this item.
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- 2 MR. WALTON: I don't. Actually I was on
- just in case I need to answer any questions from
- 4 the Commission, by request from Angela.
- 5 CHAIRPERSON PFANNENSTIEL: Thank you.
- 6 Yes, Commissioner Douglas.
- 7 COMMISSIONER DOUGLAS: Very well then.
- 8 I just wanted to briefly acknowledge the
- 9 importance of this achievement in getting the
- 10 WREGIS system operational and up and running.
- I think the joint Energy Commission/PUC
- 12 report demonstrates that the system is
- operational, that it is capable of verifying that
- 14 RECs are not double counted, that energy is
- 15 delivered in accordance with our requirements, or
- at least enables the PUC to further verify to the
- 17 extent that they need to do that. And it really
- 18 lays the foundation for REC trading to be part of
- our RPS compliance. So Energy Commission and PUC
- 20 action on this is a very important step forward
- for our renewable energy work in the state.
- 22 RECs have been considered as part of any
- 23 system moving forward to a 33 percent requirement
- as well as being something that is in front of the
- 25 PUC tomorrow, in fact, for their consideration for

1 our current RPS requirements so this

- 2 accomplishment is also very timely.
- 3 And I would like to congratulate and
- 4 thank the staff at both Commissions who put so
- 5 much hard work into this in the past years and
- 6 working with our western regional partners to
- 7 bring WREGIS along. We obviously work within an
- 8 interconnected system across the west and so
- 9 creating a system that works not only for us but
- 10 also for our western partners is also a very
- important achievement.
- 12 Obviously I think Commissioner Byron's
- questions should very much be foremost in our
- 14 minds as we move forward now and we implement the
- 15 system. We should be very vigilant to ensure that
- it is working as intended. I am very pleased to
- 17 have reached this point and I would like to move
- 18 this item.
- 19 VICE CHAIRMAN BOYD: Madame Chair, if I
- 20 might make a comment before there is a second.
- 21 CHAIRPERSON PFANNENSTIEL: Of course,
- 22 Commissioner Boyd.
- 23 VICE CHAIRMAN BOYD: Hearing all these
- 24 plaudits and being one of the old-timers on this
- 25 Commission now. I remember when Commissioner

1 Geesman and I were the Renewables Committee and

- 2 participated in the birthing or really the
- 3 conception of the idea for WREGIS.
- 4 The issue of the role of RECs has been
- 5 an issue that has been put in front of us
- 6 continuously since that time. I am just sitting
- 7 here realizing, this is a very significant day
- 8 when we have finally moved this into that arena.
- 9 And probably to the satisfaction of a whole lot of
- 10 people out there who were interested in the role
- of RECs in the whole RPS arena. And with the
- 12 movement to 33 I am sure even more anxious.
- I do appreciate Commissioner Byron's
- 14 concern about always looking to the dark side of
- proposals before we launch them because I have
- said often, I think that is what was wrong with
- one of California's great experiments in the
- 18 electricity arena. So a very good question and I
- 19 am glad that staff has built in necessary checks
- 20 and balances. So I too am pleased and
- 21 congratulate everybody on the work that has been
- done.
- 23 CHAIRPERSON PFANNENSTIEL: Further
- 24 questions or discussion?
- 25 COMMISSIONER BYRON: If I may, one

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1 additional comment. Commissioner Douglas and I
2 did have opportunity to meet with Commissioner
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- 3 Grueneich yesterday and discussed this issue at
- 4 length. I believe, however, they may be holding
- 5 the item, if I recall.
- 6 COMMISSIONER DOUGLAS: That's right.
- 7 COMMISSIONER BYRON: So it may not be
- 8 getting done tomorrow.
- 9 COMMISSIONER DOUGLAS: That's right.
- 10 COMMISSIONER BYRON: But it should be on
- 11 their next meeting agenda.
- 12 CHAIRPERSON PFANNENSTIEL: Do we have a
- 13 second for this item?
- 14 COMMISSIONER BYRON: I'll --
- 15 VICE CHAIRMAN BOYD: I'll -- Go ahead.
- 16 COMMISSIONER BYRON: No Commissioner, I
- 17 think you should since you have worked on this
- 18 five years now.
- 19 VICE CHAIRMAN BOYD: The old-timer. I
- 20 would be glad to second, thank you.
- 21 CHAIRPERSON PFANNENSTIEL: Further
- 22 discussion?
- 23 All in favor?
- 24 (Ayes.)
- 25 CHAIRPERSON PFANNENSTIEL: Thank you

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1 very much and congratulations, get effort.
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- MS. GOULD: Thank you.
- 3 CHAIRPERSON PFANNENSTIEL: Item number
- 4 9, possible certification of the Final
- 5 Environmental Impact Report for the proposed Part
- 6 Amendments to the Appliance Efficiency Regulations
- 7 under the California Environmental Quality Act.
- 8 Part A includes new lighting efficiency standards
- 9 for general purpose lighting for portable lighting
- 10 fixtures. Mr. Strait and Mr. Staack.
- MR. STAACK: First off -- Excuse me.
- 12 Good morning, Commissioners. My name is Bill
- 13 Staack, of the legal office of the Energy
- 14 Commission. I would like to give you a road map
- 15 for the next three items, which are Item 9, number
- 16 10 and 11. And that is because they all relate to
- 17 appliance efficiency standards that we are
- 18 proposing to adopt today.
- 19 Item 9 will concern the Final EIR that
- 20 staff prepared. And that will consist of two
- 21 motions and two votes. One motion and vote would
- 22 be for the certification of the Final EIR and the
- other motion and vote would be for adopting the
- 24 findings of fact and Statement of Overriding
- 25 Considerations for that Final EIR.

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1 Item number 10 will be the adoption of
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- 2 the negative declaration for Part B of our
- 3 regulations. And that will be one motion and one
- 4 vote for that.
- 5 And then finally Item number 11 will be
- 6 the proposed adoptions for both Part A and Part B,
- 7 which are separate, so that would be two motions
- 8 and two votes. Are there any questions on that?
- 9 CHAIRPERSON PFANNENSTIEL: No questions
- 10 from me. I just want to make sure then that we
- 11 are clear here. That we are adopting appliance
- 12 efficiency standards but we are doing so in two
- 13 pieces, the Part A and the Part B. And I think it
- 14 is pretty clear in the materials but I just want
- to make sure that that is how everybody is
- 16 thinking about it. And so we did the two
- 17 Environmental Impact Studies, one on Part A and
- one on Part B.
- MR. STAACK: Correct.
- 20 CHAIRPERSON PFANNENSTIEL: That's where
- 21 we are. Given that, Peter, do you want to
- introduce Item 9 then?
- 23 MR. STRAIT: Thank you and good morning,
- 24 Commissioners. Item 9, as Bill Staack mentioned,
- is the Environmental Impact Report. This is for

1 Part A of the rulemaking. I will be introducing

- this now and then later I will also be discussing
- 3 the Negative Declaration for Part B, which is
- 4 under Item 10. Staff will be requesting that the
- 5 Energy Commission certify the Final EIR that we
- 6 have prepared.
- 7 And in addition, because the EIR has
- 8 identified potential impacts due to mercury
- 9 contamination from spent fluorescent lamps, and
- 10 because the California Environmental Quality Act
- or CEQA, requires that findings of facts be made,
- 12 staff will requesting that the Energy Commission
- 13 adopt a document called Findings of Fact and
- 14 Statement of Overriding Considerations.
- This document, which is a companion
- document to the Final EIR that we will be
- 17 discussing, is required to be adopted under CEQA
- 18 because the Final EIR identified potential
- 19 environmental impacts related to mercury. The
- 20 proposed lighting standards cannot be adopted with
- 21 an EIR that identifies potential impacts unless a
- 22 Statement of Overriding Considerations and
- findings of fact are made and both are contained
- in this document.
- 25 The EIR itself addresses the current

1 status, potential impacts and available mitigation

- 2 path to follow if California adopts energy
- 3 efficiency standards for general service lamps and
- 4 portable lighting fixtures, and more specifically,
- 5 as they relate to the use of mercury-containing
- fluorescent lamps. The proposed adoption
- 7 constitutes a project under CEQA and CEQA requires
- 8 public agencies to identify and consider the
- 9 potential environmental effects of their projects.
- And when feasible, to mitigate any related adverse
- 11 environmental consequences.
- 12 In short, following passage of the
- 13 Energy Independence and Security Act of 2007, or
- 14 EISA, new federal lighting standards are scheduled
- to go into effect nationwide beginning in 2012.
- 16 Within EISA California has been given an
- opportunity to implement these lighting standards
- ahead of the federal implementation dates.
- 19 The California Energy Commission has
- 20 additionally been expressly required in California
- 21 Assembly Bill 1109 to adopt lighting standards by
- December of this year. Acceleration of the
- 23 federal lighting standards is expected to
- 24 contribute to significant energy savings within
- 25 the state of California, in part through

1 encouraging an increase in the use of energy

- 2 efficient compact fluorescent lamps, or CFLs, and
- 3 energy efficient fluorescent lamp tubes.
- 4 Staff found that the lighting efficiency
- 5 standards developed for this rulemaking will
- 6 provide numerous beneficial impacts to the state
- 7 of California, all associated with lowering energy
- 8 demand. The proposed lighting standards will
- 9 provide the following benefits: First, an
- 10 estimated annual energy savings in electricity of
- 3,640 gigawatt hours per year.
- 12 Second, a reduction in the growth of
- 13 energy demand in California, thus avoiding the
- 14 cost of potential environmental impacts of
- 15 building additional power plants for electricity
- 16 generation.
- 17 Third, a reduction in the use of fossil
- 18 fuels burned in California power plants.
- 19 Fourth, a reduction in emissions of
- 20 criteria air pollutants in California by 2,331
- 21 metric tons per year. Criteria air pollutants are
- 22 ozone, carbon monoxide, nitrous oxides, sulfur
- 23 dioxide and PM10 and PM2.5 particulate matter--
- 24 that refers to the size of the particles--as well
- 25 as lead.

1 A reduction in energy emissions in 2 California of 957,498 metric tons of carbon 3 dioxide.

And lastly, a positive cost impact to the consumer because the proposed lighting efficiency standards are require to be costeffective. By making lighting more efficient people will have lower energy bills.

To summarize the contents of the EIR:
Staff found that its proposed lighting standards
would increase the use of mercury-containing CFLs
and fluorescent lamp tubes in California. Staff
incorporated by reference California's Department
of Toxic Substance Control, or DTSC's finding that
any release of mercury or mercury compounds
presents a human health and environmental risk.

Staff further incorporated as mitigation measures DTSC's regulations for mercury-containing fluorescent lamps, including CFLs and fluorescent tubes, which are classified as an N003 listed universal waste. These regulations have specific requirements for the handling and recycling of N003 universal wastes, which the staff finds to be sufficient for mitigating the environmental impacts associated with mercury-containing lamps.

1	Although staff found that these
2	mitigation measures would result in less-than-
3	significant impacts for the proposed lighting
4	standards the records show that the majority of
5	mercury-containing fluorescent lamps are currently
6	being illegally disposed of in municipal
7	landfills.
8	According to DTSC, the existing
9	recycling capacity for end-of-life CFLs and
10	fluorescent lamp tubes has not been utilized
11	because there lacks an infrastructure for
12	convenient collection and recycling of lamps. And
13	as such approximately 90 percent of the spent
14	lamps are being illegally disposed of in municipal
15	landfills.
16	Because of these facts staff made a
17	determination in the EIR that there is a potential
18	for significant negative impacts due to mercury
19	contamination. Aside from this issue no other
20	potentially significant negative impacts were
21	identified in the Environmental Impact Report.
22	The public comment period for the Draft
23	Environmental Impact Report was from August 15 to

provided public comments on the Draft EIR.

October 6. DTSC is the only organization that

24

1	Their comments did not require
2	substantive changes to the EIR and staff made a
3	determination that there was no basis under the
4	CEQA guidelines to require recirculation of the
5	draft because changes to the draft merely
6	clarified or amplified existing language and
7	otherwise made insignificant modifications to what
8	determined was an adequate EIR.
9	So if the Commission has any questions
10	we would be happy to answer them now ahead of the
11	questions motions.
12	CHAIRPERSON PFANNENSTIEL: Yes, I just
13	want to clarify. So DTSC found that while there
14	are recycling capabilities in the state they are
15	not being used because of the infrastructure.
16	Therefore staff needed to find that, in fact,
17	there was a potential for some mercury
18	contamination from this standard. Is that
19	correct?
20	MR. STRAIT: That's correct.
21	CHAIRPERSON PFANNENSTIEL: Now is DTSC
22	planning to build that infrastructure? I
23	understood that they had plans afoot to create
24	something that would, in fact, enable recycling of

25 compact fluorescents.

L	MR.	STRAIT:	Our	understanding	lS	that

- 2 DTSC is working actively to build out that
- 3 infrastructure and help connect the actual
- 4 recycling facilities that are currently in place.
- 5 The capacity to heed disposal of these lamps.
- 6 CHAIRPERSON PFANNENSTIEL: But because
- 7 that is not in place we couldn't assume that that
- 8 will be in place in our finding?
- 9 MR. STRAIT: That is correct. Under we
- 10 cannot assume action in the future.
- 11 CHAIRPERSON PFANNENSTIEL: Got it.
- 12 COMMISSIONER ROSENFELD: Comment. I
- 13 think the good news, Peter, if I am right, is that
- 14 there will both be recycling facilities and the
- 15 retailers are going to start taking recycled lamps
- back, just the way you can turn in your bags at
- 17 Safeway. In fact, I know Wal-Mart is already
- 18 taking lamps.
- 19 CHAIRPERSON PFANNENSTIEL: And they do
- 20 that in Europe. I think they are required to.
- 21 COMMISSIONER ROSENFELD: Required to in
- 22 Europe.
- 23 CHAIRPERSON PFANNENSTIEL: Further
- 24 questions? Further discussion.
- 25 Okay, let's have a motion for the Final

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1 Environmental Impact Report on Part A. Is there a

- 2 motion?
- 3 MR. STRAIT: If I could read this real
- 4 quick just for formality's sake:
- 5 Staff having considered the Draft
- 6 Environmental Impact Report and public comment
- 7 hereby requests, first, that the Energy Commission
- 8 certify the Final Environmental Report on the
- 9 basis that it, one, has been completed in
- 10 compliance with CEQA; two, that staff reviewed and
- 11 considered the information contained in the EIR
- prior to approval of the lighting efficiency
- 13 standards; and three, that the Final EIR reflects
- 14 the staff's independent judgment and analysis.
- 15 COMMISSIONER ROSENFELD: I am ready to
- move the item that he just mentioned.
- 17 COMMISSIONER DOUGLAS: I'd second.
- 18 CHAIRPERSON PFANNENSTIEL: All in favor?
- 19 (Ayes.)
- 20 CHAIRPERSON PFANNENSTIEL: Thank you.
- 21 And then for the findings of fact.
- MR. STRAIT: Yes.
- 23 CHAIRPERSON PFANNENSTIEL: We need a
- 24 separate motion.
- MR. STRAIT: Yes. And I have a

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- 2 CHAIRPERSON PFANNENSTIEL: Thank you.
- 3 MR. STRAIT: Now staff requests that the
- 4 Energy Commission consider adoption of the
- 5 Findings of Fact and the Statement of Overriding
- 6 Considerations for the Final EIR because the EIR
- 7 identified that a potentially significant impact
- 8 exists for the proposed lighting standards.
- 9 Staff prepared under the CEQA guidelines
- 10 this document entitled Findings of Fact and
- 11 Statement of Overriding Considerations. The
- 12 Findings of Fact and Statement of Overriding
- 13 Considerations are required in order to approve
- 14 the proposed lighting standards because the Final
- 15 EIR identified potential significant environmental
- impacts due to mercury contamination.
- 17 Staff has found that the beneficial
- 18 impacts derived from the proposed lighting
- 19 efficiency standards as found in the Final
- 20 Findings of Fact and Statement of Overriding
- 21 Considerations outweigh the unavoidable adverse
- 22 impacts due to mercury contamination.
- 23 The staff now requests that the Energy
- 24 Commission adopt this document. And in doing so
- 25 find that in light of these benefits that the

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1 adverse environmental impacts for the proposed
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- 2 lighting standards are acceptable.
- 3 CHAIRPERSON PFANNENSTIEL: Thank you.
- 4 Is there a motion for the Findings of Fact?
- 5 COMMISSIONER ROSENFELD: I move that we
- 6 adopt the Findings of Fact and the Statement of
- 7 Overriding Considerations.
- 8 CHAIRPERSON PFANNENSTIEL: Do we have a
- 9 second?
- 10 VICE CHAIRMAN BOYD: Second.
- 11 CHAIRPERSON PFANNENSTIEL: All in favor?
- 12 (Ayes.)
- 13 CHAIRPERSON PFANNENSTIEL: Thank you,
- 14 Peter.
- Moving on then to Item 10, possible
- 16 adoption of the proposed Negative Declaration,
- 17 including a Finding of No Significant Impact under
- 18 the California Environmental Quality Act, for the
- 19 proposed Part B amendments to the Appliance
- 20 Efficiency Regulations. I'll stop at that.
- 21 Peter.
- 22 MR. STRAIT: Certainly. I promise that
- this one will be a little bit shorter and simpler.
- 24 For Part B of the rulemaking an initial
- 25 study was prepared under the California

1 Environmental Quality Act. And this initial study

- 2 showed that the actions that comprised Part B will
- 3 have no significant negative impact on the
- 4 environment.
- 5 Part B is comprised of five specific
- 6 actions. One, establishing new regulations for
- 7 metal halide luminaires.
- 8 Two, revising the regulations related to
- 9 residential pool pumps and pool pump motors.
- 10 Three, revising the test method for
- 11 portable electric spas.
- 12 Four, proposing a test method for
- 13 battery charging systems.
- 14 And five, aligning our regulations t the
- 15 recent changes in federal law.
- 16 Of these only the first two have the
- potential to affect the environment. The proposed
- 18 metal halide luminaire and pool pump standards are
- 19 achievable without changes to current
- 20 manufacturing processes or unit designs. The
- 21 proposed standards will result in reduced energy
- use and as well result only in positive
- 23 environmental impacts that stem from the reduced
- 24 energy consumption.
- The Negative Declaration was published

1	for public commentary on October 25 of this year
2	and the public comment period was closed on
3	November 24. No comments on this document were
4	received by the California Energy Commission. In
5	addition of the public comments received relating
6	to the rulemaking itself, none have voiced any
7	environmental concerns.
8	For these reasons the Negative
9	Declaration is considered by staff to be non-
10	controversial. If the Commission has any
11	questions we will be happy to answer them.
12	CHAIRPERSON PFANNENSTIEL: Thank you,
13	Peter. Are there questions on the Neg Dec?
14	COMMISSIONER ROSENFELD: This one indeed
15	seems much simpler and I move the Negative
16	Declaration, that we adopt it.
17	COMMISSIONER BYRON: Yes, I second a
18	positive vote on the Negative Declaration.
19	(Laughter)
20	CHAIRPERSON PFANNENSTIEL: All in favor?
21	(Ayes.)
22	CHAIRPERSON PFANNENSTIEL: Thank you.
23	MR. STRAIT: Thank you, Commissioners.
24	CHAIRPERSON PFANNENSTIEL: Gary

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Fernstrom, your card said you wanted to speak on

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1 Item 10. I'm sorry, I didn't know whether -- It
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- 2 said 10 and 11. I assume that you are really here
- for Item 11. I'm sorry, that's a false assumption
- 4 maybe.
- 5 MR. FERNSTROM: Thank you, Madame
- 6 Chairperson. I have no comment on the
- 7 Environmental Impact Report but would like to say
- 8 something about the standards adoption themselves
- 9 after the staff report.
- 10 CHAIRPERSON PFANNENSTIEL: Yes, thank
- 11 you.
- 12 Item 11, Possible adoption of proposed
- 13 amendments to the Appliance Efficiency Regulations
- in Title 20 of the California Code of Regulations.
- 15 Part A includes lighting efficiency standards for
- 16 general purpose lighting and portable lighting
- 17 fixtures. Part B includes revised standards for
- 18 metal halide fixtures; a new voluntary test
- 19 procedure for battery charger systems;
- 20 clarification of current regulations for
- 21 residential pool pumps, including standards for
- 22 replacement of pool pump motors; clarification of
- 23 the current test method for portable electric
- 24 spas; and updates and revisions to the Appliance
- 25 Efficiency Regulations necessary for consistency

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1 with federal law. Melinda and Mr. Pennington.
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- 2 MS. MERRITT: Good morning, Chairman and 3 Commissioners. I am Melinda Merritt with the
- 4 Buildings and Appliances Office, Appliance
- 5 Efficiency Program. I am joined by Bill Staack,
- 6 our legal counsel, and Bill Pennington of our
- 7 Buildings and Appliances Office. Given the
- 8 variety and the complexity of the subjects that
- 9 are being considered today we also have technical
- 10 staff in the audience available to answer any
- 11 specific questions that may arise.
- The 2008 appliance efficiency rulemaking
- 13 was initiated in December 2007 with oversight by
- 14 the Efficiency Policy Committee. In April of this
- year the Committee divided Phase 1 of this
- 16 proceeding into three parts. I think at this
- point everyone is probably aware of the list of
- 18 topics but those being considered for Part A and
- 19 Part B are as follows:
- 20 In Part A the Commission is considering
- 21 lighting efficiency standards for general purpose
- 22 lamps and portable lighting fixtures or
- 23 luminaires. The proposed standards call for the
- 24 early adoption of new federal standards for
- 25 general service incandescent lamps beginning in

1 2011 and for all general service lamps beginning

- 2 in 2018. The new standards for portable
- 3 luminaires include five compliance options for
- 4 meeting efficiency requirements.
- 5 In Part B the Commission is considering
- 6 revised standards for metal halide luminaires that
- 7 require a minimum ballast efficiency of 90 percent
- 8 for luminaires rated for 150 to 500 watts
- 9 beginning in January of 2010. There are several
- 10 compliance options also included for this
- 11 standard.
- 12 The Commission is considering adoption
- of a voluntary test procedure for battery charger
- 14 systems that includes energy use in the active
- mode that was developed initially by Ecos
- 16 Consulting and the Electric Power Research
- 17 Institute and funded by the Energy Commission's
- 18 PIER program and PG&E.
- 19 In this proceeding with stakeholder
- 20 consensus a test procedure for large battery
- 21 charger systems has been developed by, it was
- 22 developed by Southern California Edison and San
- Diego Gas and Electric Companies. And that has
- been added to the Ecos test procedure. The
- 25 proposed test procedure is the energy efficient

1 battery charger system test procedure Version 2.2

- 2 currently posted on the efficient products
- 3 website.
- 4 Also there are proposed revisions to the
- 5 Energy Commission's existing standards for
- 6 residential pool pumps that expand the scope to
- 7 include pool pump and motor combinations and
- 8 replacement pool pump motors. Also adding
- 9 requirements for replacement pool pump motors.
- 10 There are also necessary clarifications
- 11 to the test method for portable electric spas that
- 12 have been proposed.
- And finally, broad updates and revisions
- 14 that are necessary for consistency with federal
- 15 law and other non-substantive changes.
- The 2008 appliance efficiency rulemaking
- has focused on multiple topics but the primary
- 18 purpose is to carry out the mandates established
- in Assembly Bill 1109 enacted in 2007 that
- 20 requires the Energy Commission to set new
- 21 efficiency standards for general purpose lighting
- 22 by December 31, 2008. Under AB 1109 the
- 23 Commission is required to reduce statewide
- 24 electrical energy consumption from 2007 levels by
- 25 2018 in an order of magnitude not less than 50

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1 percent for indoor residential lighting and 25
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- percent for indoor commercial and outdoor
- 3 lighting. These are very ambitious requirements.
- 4 Toward this end lighting efficiency
- 5 standards have been proposed for three appliance
- 6 types that are expected to yield significant
- 7 energy savings, at the same time contributing to
- 8 greenhouse gas emission reduction. In Part A the
- 9 expected savings --
- 10 COMPUTER ON DESK: Your battery is now
- 11 fully charged.
- 12 (Laughter)
- 13 MR. PENNINGTON: That's good to know.
- MS. CHANDLER: Good to know.
- MS. MERRITT: That's good to know. I
- hope that means I am fully charged too.
- 17 Back to Part A. The expected saving
- 18 from the early adoption of the federal standards
- 19 for general service lamps amounts to over 4500
- gigawatt hours just for the years of the early
- 21 adoption. For the new standards for portable
- 22 lighting fixtures the expected savings over a 15
- year regulatory life calculation amounts to over
- 24 24,000 gigawatt hours. Additional savings of
- 25 5,500 gigawatt hours are expected from the

1 revisions to California's existing standards for 2 metal halide luminaires.

Also now the passage of the federal Energy Independence and Security Act late in 2007 and combined with current rulemaking proceedings at the US Department of Energy have created opportunities and the necessity for California to amend its appliance efficiency regulations. Not only to increase energy savings in California but also requiring a major updating for alignment with federal law.

The DOE has actively participated in our process with respect to the battery charger system test procedure and is considering adding an active mode energy consumption measurement to the federal test method in its current rulemaking regarding battery chargers and external power supplies.

Just to close this up. The Notice of Proposed Action and Express Terms for Part A and B were published on August 29, 2008, beginning a 45 day public review period. The Committee held a public hearing on September 15 and received written comments on all topics. The NOPA stated that the full Commission would consider adoption of the proposed regulations at a public hearing on

- 1 October 22, 2008.
- 2 In response to the comments received on
- 3 the 45 day language the Energy Commission on
- 4 October 22 decided not to adopt the proposed
- 5 amendments at that time and to issue revised or 15
- 6 day language for both Parts A and B. The 15 day
- 7 language was published on November 14, 2008 with
- 8 the Notice of Adoption Hearing scheduled for
- 9 today, December 3. The final date for written
- 10 comments was yesterday, December 2.
- 11 At this time the staff is recommending
- 12 the Commission's consideration and adoption of the
- 13 15 day language for Parts A and B. Based on the
- 14 written comments we have received it appears there
- 15 will be a need for some necessary and appropriate,
- 16 non-substantive changes in finalizing these
- 17 documents before they are submitted to the Office
- 18 of Administrative Law. And that concludes my
- 19 remarks.
- 20 CHAIRPERSON PFANNENSTIEL: Thank you,
- 21 Melinda. Just a couple of questions in context.
- The overall savings. Can you tell me what we
- 23 expect the annual savings in electricity to be
- from the adoption of Part A? Do you have the
- 25 total in front of you?

MS. MERRITT: Part A, the total savings, 1 and this is kind of a combination of the fact that 2 we have one year of savings from the first year of 3 4 the federal standards in general purpose lighting, 5 two years for the Tier 2 standards and that we 6 have an extended life span for the portable lighting. But a value that we have come up with for Part A is over 33,000 gigawatt hours. 8 CHAIRPERSON PFANNENSTIEL: I think it is 10 important that we keep in mind that this is a very fundamental part of how California meets its 11 climate goals ultimately, its efficiency targets. 12 13 Our appliance efficiency standards, we need to go 14 through this incredible process, year-long process that we go through because we need to get them 15 right. They need to be technically feasible and 16 they need to be cost effective. But the result is 17 18 that if we can adopt something that meets those criteria we make enormous savings in California. 19 COMMISSIONER ROSENFELD: Just to make 20 21 that more graphic. The same figures that Melinda is quoting say that the annual rate of savings 22 will be up to 3.6 billion kilowatt hours per year.

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That's the average output of a 750 megawatt

combined-cycle power plant. Which I can -- That's

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1 a big thing that doesn't fit in this room.
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- 2 CHAIRPERSON PFANNENSTIEL: That's right.
- 3 And that is for the action we are considering
- 4 taking today and there are others. Now my other
- 5 question was the next, there is another phase of
- 6 what we were calling the 2008 appliance standards
- 7 revision, is there not? Are we not going to
- 8 consider other appliances? And I am thinking
- 9 specifically of televisions. That is coming up?
- 10 MS. MERRITT: Yes. A second phase was
- 11 anticipated in the original scoping order that the
- 12 Committee issued in April. We have had
- 13 discussions with some of the stakeholders and the
- 14 Committee as to what topics will be picked up next
- 15 and we are currently engaged in what we call the
- 16 pre-rulemaking process for new standards for
- 17 televisions, possible new standards for
- 18 televisions.
- 19 There are some constraints there with
- 20 respect to the preemption of the test procedure at
- 21 the federal level, which we are trying to work on
- and remedy. We do have a workshop scheduled for
- December 15 on televisions to entertain possible
- 24 draft regulations.
- As far as the topics that may be added

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in Phase 2. I can only offer some probably
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- 2 logical suggestions for that. It will remain for
- 3 the Committee to evaluate and decide what those
- 4 will be. Given that we are hopeful we will have a
- 5 new test procedure for battery chargers there is
- 6 hope that we can start to move on actual standards
- for battery charger systems. There are additional
- 8 lighting efficiency standards that were identified
- 9 early on in the scoping process for this
- 10 proceeding that are candidates for new standards
- 11 as well.
- 12 CHAIRPERSON PFANNENSTIEL: Thank you. I
- 13 wanted the point and you made it well, I
- 14 appreciate that. This is an ongoing process that
- 15 we need to keep vigilant on what are the
- opportunities here for saving some appliances.
- I have a number of cards requesting
- 18 public comment but are there Commissioner
- 19 questions before I go to them? Yes, Commissioner
- 20 Byron.
- 21 COMMISSIONER BYRON: Just one
- 22 clarification please, Ms. Merritt. I think I
- 23 heard Commissioner Rosenfeld say 3.6 billion
- 24 kilowatt hour savings and I believe I heard you
- say 33,000 gigawatt hour savings.

1 COMMISSIONER ROSENFELD: That's the

- 2 same.
- 3 MS. MERRITT: Correct.
- 4 CHAIRPERSON PFANNENSTIEL: It's the
- 5 same. It's the conversion. Art talks gigawatts.
- 6 COMMISSIONER ROSENFELD: We are agreeing
- 7 except for the second significant figure.
- 8 COMMISSIONER BYRON: Well my concern is
- 9 that in the findings of fact that we just approved
- 10 there was an estimated annual energy savings of
- 11 3,640 gigawatt hours.
- 12 COMMISSIONER ROSENFELD: I'm sorry, EIA
- 13 uses billions of kilowatt hours and Melinda uses
- 14 thousands of gigawatt hours. They're the same
- 15 thing.
- 16 COMMISSIONER BYRON: Okay. I think the
- 17 only correction that I am after is I believe
- 18 Ms. Merritt said 33,000 gigawatt hours, which is a
- 19 much bigger number.
- MR. MARXEN: That's a grand total for
- 21 all of the Part A standards including the portable
- 22 lighting standards.
- 23 COMMISSIONER BYRON: Okay. I accept it,
- I just wanted to make sure it was the right
- 25 number. Thank you.

1	CHAIRPERSON PFANNENSTIEL: Okay, moving
2	then to public comment. Gary Fernstrom from PG&E.
3	MR. FERNSTROM: Good morning,
4	Commissioners, staff, interested parties. I am
5	Gary Fernstrom representing PG&E. I would like to
6	thank the Commissioners and Commission staff for
7	their very hard work over the past more than one
8	year in moving toward the adoption of these
9	standards. PG&E, the other state's major
10	utilities, the PG&E consultant team, appreciates
11	the opportunity to have contributed through its
12	advocacy to this work as part of the CPUC Approved
13	Codes and Standards Enhancement Advocacy Program.
14	With some specific caveats that we
15	provided staff we recommend approval of the
16	standards. We have a few strategic issues
17	associated with some of the standards that we
18	would like to take up in Phase 2 of the
19	rulemaking. Beyond that I request the opportunity
20	to perhaps comment on some specific issues as they
21	come up but in general we are recommending the
22	approval of the proposed standards. Thank you.
23	CHAIRPERSON PFANNENSTIEL: Thank you,
24	Gary. We certainly appreciate PG&E's role in
25	helping us reach the point where we are, having

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well thought out standards.
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- 2 Next, Tom Harding of Venture Lighting
- 3 representing NEMA Lighting Systems.
- 4 MR. HARDING: Chairman and
- 5 Commissioners, thank you for this opportunity to
- 6 say a couple of things. Yes, I am with Venture
- 7 Lighting, a metal halide company, and I am
- 8 representing the NEMA Lighting Systems Division
- 9 today.
- 10 We repeat what Gary just said. We have
- 11 been appreciative of the CEC staff. They have
- been most informative and cooperative during the
- past almost a year of working this all through.
- 14 I would also like to say a couple of
- 15 things about the letter we sent yesterday to you.
- 16 Part one was more in the area of clarification.
- We added some labeling clarification words to the
- document. And we also put in a note about
- 19 possible misuse of some of these, non-binned we
- 20 call them, lamp wattages. Basically the system
- 21 can't prevent that from happening and we thought
- 22 that maybe you ought to know that. We also
- 23 recommend that --
- 24 COMMISSIONER BYRON: Mr. Harding, if I
- 25 may interrupt you just one moment.

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1 MR. HARDING: Sure.
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- 2 COMMISSIONER BYRON: The letter that we
- 3 sent yesterday. Was this the one you are
- 4 referring to, signed by Mr. Pitsor?
- 5 MR. HARDING: Mr. Pitsor, yes, that's
- 6 it.
- 7 COMMISSIONER BYRON: Okay, thank you.
- 8 MR. HARDING: And the section was 2-B-4,
- 9 which is just a small section about binned
- 10 wattages. And we clarified the labeling. We
- 11 thought there ought to be at least a note saying
- that there is no technical way to prevent non-
- 13 binned wattage lamps from intruding into that
- 14 category and never has been.
- 15 But we also wanted to possibly include
- as a footnote some other classes of metal halide
- 17 lamps that aren't mentioned in this when it came
- 18 to this mean 80 lumen per watt number. That there
- 19 are a lot of classifications, open rated lamps,
- 20 open fixture-type or coded bulbs where we sought
- 21 to have a de-rating on that. Not because it makes
- it any easier to use them, in fact it is just as
- difficult, but they are classes where, for example
- 24 Underwriters Labs and the National Electrical
- 25 require type-O lamps. And yet they are not as

1 efficient but they may in fact in the long haul be

- 2 better.
- But anyway, we wanted to add that
- 4 possibility and thank you for your cooperation.
- 5 We hope that some of these things will make it
- 6 into the final version. If there are any
- 7 questions I'll be glad to answer them.
- 8 CHAIRPERSON PFANNENSTIEL: Thank you,
- 9 Mr. Harding. Are there questions or a response
- 10 from staff? Do you understand that? Okay. Thank
- 11 you very much.
- 12 Trent Smith from the California Alarm
- 13 Association.
- 14 MR. SMITH: Thank you Madame Chair and
- 15 Commissioners. Again, my name is Trent Smith and
- I am representing the Alarm Association.
- We are here to voice some concerns. And
- 18 it may be with your current regulations or it may
- 19 be with the regulations you are considering here
- 20 today. Specifically the Part B energy regulation
- 21 requirements on the no-load or standby mode as
- they apply to alarm systems. We have had several
- conversations with your staff, they have been very
- 24 helpful. We participated on the federal level
- 25 with their standards. And in those standards

there is no requirement for a no-load or standby

- 2 mode for alarm and security systems.
- 3 The reason for that is that when you
- 4 turn off your home alarm it isn't technically off,
- 5 it is still monitoring doors and windows. So
- 6 applying a no-load or standby mode isn't providing
- 7 the energy efficiencies that the Commission is
- 8 seeking but would impose an additional cost on
- 9 consumers. We are not aware of any regulations
- 10 like this outside of California.
- 11 Your staff was very helpful in pointing
- out that while we thought this may have been an
- 13 oversight with regards to the consistencies that
- 14 you were trying to achieve with the federal
- 15 regulations that perhaps the concern may be with
- 16 regulations that went into effect last year. We
- have sent letters and again voiced our concern,
- 18 but felt compelled to make it on a public setting
- 19 like this.
- 20 We are seeking the Commission's
- 21 assistance in trying to rectify this, either in
- the current regulations you are considering now or
- in the future. Perhaps in the Phase 2 or early
- 24 next year. And again, we think the easiest
- 25 solution might be to have a specific exemption for

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1 alarm and security and life and safety equipment,
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- 2 similar to what currently exists for medical
- 3 equipment.
- 4 And again, finally just to echo some of
- 5 the other comments that were made. We want to
- 6 thank your staff. Peter and Bill have been very
- 7 responsive and available to discuss this issue.
- 8 Thank you.
- 9 CHAIRPERSON PFANNENSTIEL: Thank you,
- 10 Mr. Smith. We really appreciate your coming and
- 11 bringing this to our attention. I know that you
- 12 will be working with staff on Phase 2. Is that
- how you will handle it, Mr. Pennington.?
- MR. PENNINGTON: We certainly want to
- 15 well understand this issue and discuss it further
- with the industry in upcoming rulemaking.
- 17 COMMISSIONER BYRON: May I take
- 18 advantage of Mr. Smith and ask him a quick
- 19 question?
- 20 CHAIRPERSON PFANNENSTIEL: Of course.
- MR. SMITH: Sure.
- 22 COMMISSIONER BYRON: You said something
- in your comments that when the alarms are off that
- 24 they are still monitoring doors and windows. And
- 25 that just struck me the fundamental question, why?

1 MR. SMITH: Just to clarify, I am the
2 lobbyist. I am not the technical guy and
3 unfortunately the technical people couldn't be
4 here today. And I have been chastised for using
5 the term off when I speak with them on several
6 occasions. But when I enter my house and I enter

so that is the terminology I use.

What is really happening is it is being disarmed but it continues to monitor your windows and doors. So that when you go to leave and you hit your code to arm it it will alert you that hey, a window has been left open or a door has been left open. So therefore it is constantly sending surges through the system monitoring doors and windows. So while the red light says off it is not off.

my code there is a little red light that says off

with Commissioner Byron. It doesn't take the electronics very long when you start to leave the house to check on the windows and doors. And why it has to be doing it ad nauseam 24 hours a day I don't understand either. So I am glad this is waiting for Phase 2 where we can work it out.

25 COMMISSIONER BYRON: Yes. I didn't mean

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1 to get into the discussion here today except that
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- I think this is exactly the kinds of things that
- 3 we want to address in this.
- 4 MR. SMITH: Sure. And it was the first
- 5 question I had of our technical people too and
- they were very confident and they presented it,
- 7 again, on the federal level. It made sense on the
- 8 smoke alarms, security cameras. But again, I had
- 9 the same question. We'll be happy to get into
- 10 more details with your staff.
- 11 COMMISSIONER BYRON: Thank you for being
- 12 here.
- 13 CHAIRPERSON PFANNENSTIEL: Thank you,
- Mr. Smith.
- MR. SMITH: Thank you.
- 16 CHAIRPERSON PFANNENSTIEL: We have
- another chance to ask the question though.
- 18 Samantha Omey from Honeywell and Security Industry
- 19 Association. You can answer the questions.
- 20 MS. OMEY: Good morning, Samantha Omey
- 21 with Honeywell International and then also
- 22 representing the Security Industry Association.
- I think I can probably just sum it up
- 24 really quickly with ditto. Absolutely. I just
- looked at my notes and went, he just said it all.

1 That's everything that we are concerned about.

Again, I also am the lobbyist. So from
the technical standpoint the sensing and the power
usage of those little sensors, we can certainly
work with your staff on that issue and determine
the appropriate technical answer and get that to

you.

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The one thing that I would like to emphasize though too is the issue related to surveillance equipment and the no-load requirements. What they would actually do to the size and kind of the overall girth of the transformer in requiring those. And again, we can work through those technical issues.

I think there's a -- I would suggest the same answer that your previous individual up here testifying suggested, which is the possible exemption because these are life safety, security equipment items similar to what we have for medical.

But the impact on expanded materials that would be required under this for, as I mentioned, the surveillance equipment with no energy efficiency benefits and significant cost increases to both the industry as well as to the

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1 consumer would be impactful while not achieving
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- 2 the goal that I think we all share.
- 3 My company is very focused on energy
- 4 efficiency. It is over 50 percent of our
- 5 portfolio so it is very important to us. This is
- 6 one area where unfortunately it is just not
- 7 achievable in the always on situation.
- 8 CHAIRPERSON PFANNENSTIEL: Thank you,
- 9 Ms. Omey. We will work with your industry in the
- 10 next phase.
- MS. OMEY: Thank you very much.
- 12 CHAIRPERSON PFANNENSTIEL: We appreciate
- 13 you being here.
- MS. OMEY: Appreciate your time.
- 15 CHAIRPERSON PFANNENSTIEL: Terry Snow
- 16 from IPSSA.
- 17 MR. SNOW: Thank you very much. My name
- 18 is Terry Snow. I am a member of the Independent
- 19 Pool and Spa Service Association. We are an
- 20 organization of swimming pool service and repair
- 21 companies. Approximately, close to 4,000 members
- in five states. I am just a small business
- 23 myself, most of our members are small business
- 24 people.
- We are here along with our government

1 relations committee chairman. Bob Nichols and I

- both came up this morning to show our support for
- 3 the clarifications on regulations for residential
- 4 pool pumps and also including the standards for
- 5 replacement of pool pump motors.
- 6 We really want to take this time to
- 7 thank staff for including IPSSA. Harinder,
- 8 Belinda and Bill and all you guys that invited us
- 9 up here in June to hear our comments and we think
- 10 it has been very productive. We look forward to,
- as this is implemented, to now educate our members
- so they can educate the consumer on how we can
- save more energy on our swimming pools that are
- 14 out here in California. And of course we know it
- 15 goes into Texas, it goes into Florida where we are
- 16 at and Arizona and stuff. So we look forward to
- 17 continue to work with staff.
- And just to let you know, we are
- 19 planning a conference in Newport Beach, February,
- 20 where we want to bring hopefully staff to help us.
- To bring our distributors, our manufacturers, our
- 22 energy companies so we can help make our pools
- 23 much greener and help our consumers out. And we
- really thank you for all the effort.
- 25 CHAIRPERSON PFANNENSTIEL: Mr. Snow, we

1 really appreciate your being here and your support

- on this. I think that this will make a big
- 3 difference in a state like California with the
- 4 number of pools we have.
- 5 MR. SNOW: Thank you, thank you very
- 6 much.
- 7 CHAIRPERSON PFANNENSTIEL: Thanks so
- 8 much. That's all the public comment that I have.
- 9 Mr. Fernstrom wants to have a final word.
- 10 MR. FERNSTROM: Thank you. Amanda
- 11 Stevens from Energy Solutions, our contractor, has
- 12 a few cleanup -specific comments we would like to
- make.
- 14 CHAIRPERSON PFANNENSTIEL: Of course.
- 15 MS. STEVENS: Thank you members of the
- 16 Commission. I apologize for not filling out a
- 17 card on the way in.
- 18 So my comments are specifically to
- 19 address the metal halide standard. As Gary said,
- 20 we support the standard and we recommend the
- 21 Commission adopt the standard today. My comments
- in particular, I just want to respond to a couple
- of things that Tom Harding said in terms of the
- 24 issues that were raised in the letter yesterday
- 25 from NEMA.

PG&E does support the first sets of 1 changes that Tom discussed. But on the last 2 proposed change for the de-rating factors. 3 4 just came in yesterday and we really haven't had 5 time to look at the data, to look through the 6 catalogs to see whether these de-rating factors make sense. So our recommendation today is the 8 Commission adopt the language without these de-10 rating factors and then we take up these issues in the next round of the rulemaking as possible 11 amendments. So I just wanted to put that out 12 13 there for the Commission to consider. Thank you. 14 CHAIRPERSON PFANNENSTIEL: Thank you. We have in front of us the rule that has already 15 been published so that's what we are considering 16 17 adopting today. 18 With that are there further questions 19

from the Commission of staff on this?

COMMISSIONER BYRON: I was hoping we would hear from staff if there were any lastminute changes. There was a lot of material that

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came in last night and even this morning. It

occupied my evening and morning's review. So I

would be curious to know if there are any changes

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1 as suggested in these letters dated yesterday.
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- MR. PENNINGTON: In general we are open
 to editorial type changes that have been made in a
 variety of these letters. But we think that all
 of the recommendations that would be substantive
 should be not considered for this adoption and
 should be taken up again when we resume on the
- 9 CHAIRPERSON PFANNENSTIEL: So Bill, just
 10 to be clear. So what we are proposing to adopt is
 11 what we have in front of us as the 15 language,
 12 Part A and Part B.

next phase of the proceeding.

- MR. PENNINGTON: And as part of the

 adoption order you would be agreeing with staff to

 make some editorial refinements to that that would

 be non-substantive.
- 17 CHAIRPERSON PFANNENSTIEL: That's

 18 correct. But then further substantive issues that

 19 have been raised regarding the standards in front

 20 of us will be taken up as appropriate in the next

 21 phase?
- MR. PENNINGTON: Yes. Certainly in the
 future we will be reviewing these issues and
 talking to the people that have concerns and
 seeing what is the most appropriate disposition of

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1 each of them. Whether those actually are
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- 2 meritorious for a future change in regulation is a
- 3 little bit yet to be determined.
- 4 CHAIRPERSON PFANNENSTIEL: That will be
- 5 a decision the Commission will make on its merits.
- 6 MR. PENNINGTON: Right.
- 7 COMMISSIONER ROSENFELD: There will
- 8 undoubtedly be some good ones and some that we
- 9 won't accept.
- 10 CHAIRPERSON PFANNENSTIEL: That's
- 11 correct.
- 12 VICE CHAIRMAN BOYD: So Bill, do you
- want to make any comments on the last witness's
- 14 concerns about the de-rating factors?
- 15 MR. PENNINGTON: We strongly agree with
- 16 those comments.
- 17 CHAIRPERSON PFANNENSTIEL: Before we
- 18 then entertain a motion and a vote I want to thank
- 19 the staff for really incredible work on this. I
- 20 know that it is a long year with a lot of
- 21 technical analysis; Commissioner Rosenfeld and I
- 22 sat through a number of workshops over the course
- of it. And it requires deliberative effort
- 24 because the end product, as complicated as it
- looks, is really a simplification from where we

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1 started. There are a lot of people in the
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- efficiency division who worked on it and I want to
- 3 thank them all, specifically the people sitting at
- 4 the table but many more besides.
- 5 With that any comments or can I get a
- 6 motion on Part A?
- 7 COMMISSIONER ROSENFELD: I want to move
- 8 it but I want to say a couple of words too. The
- 9 staff performed amazingly, but they always do.
- 10 Then there is PG&E led ably by Gary, and they
- always do. We want to tell you you're essential.
- 12 In particular I don't know who put in the longest
- 13 hours, I think there's some sort of competition
- 14 going on between Melinda Merritt and Bill Staack,
- but I particularly want to single them out. It
- 16 has been amazing.
- 17 I do want to repeat the numbers that
- 18 Commissioner Byron and I were just talking about.
- 19 The difference was one is an average over two
- 20 years and ten years. And I am just talking about
- 21 the per year number gets up to three billion
- 22 kilowatt hours and that's a whole power plant
- that's gone. And of course we are leading the way
- for the United States, which is ten times bigger.
- 25 So it's wonderful and I would like to move Part A

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1 and Part B.
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- 2 CHAIRPERSON PFANNENSTIEL: We will take
- 3 then one at a time then. Part A, is there a
- 4 second on Part A?
- 5 COMMISSIONER DOUGLAS: Second.
- 6 CHAIRPERSON PFANNENSTIEL: All in favor?
- 7 (Ayes.)
- 8 CHAIRPERSON PFANNENSTIEL: Commissioner
- 9 Rosenfeld has moved Part B. Is there a second on
- 10 Part B?
- 11 COMMISSIONER DOUGLAS: Second.
- 12 CHAIRPERSON PFANNENSTIEL: In favor?
- 13 (Ayes.)
- 14 CHAIRPERSON PFANNENSTIEL: Thank you all
- very much.
- 16 COMMISSIONER BYRON: Madame Chairman, I
- 17 too think this is just an extraordinary
- 18 accomplishment based upon everything I've read.
- 19 And I had one last question for the staff. You
- 20 completed this I believe on time. The legislation
- 21 required this by the end of the year. And I was
- just wondering if the Assembly Member, Assembly
- 23 Member Huffman has been notified yet of the work
- that has been accomplished here.
- 25 MS. MERRITT: We have not notified their

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1 office yet and we will.
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- 2 COMMISSIONER BYRON: Good.
- 3 CHAIRPERSON PFANNENSTIEL: Let me put in
- 4 one other thanks by the way to the stakeholders
- 5 who worked with us on this. We have had many,
- 6 many stakeholders involved in this process. The
- 7 standards that were adopted are much better for
- 8 their input so thank you.
- 9 COMMISSIONER BYRON: Very good.
- 10 CHAIRPERSON PFANNENSTIEL: All right.
- Moving on then to Item 12, possible
- 12 approval of Guidelines for California's Solar
- 13 Electric Incentive Programs, which is second
- 14 edition, Committee Final Guidelines.
- 15 MS. GREEN: Good morning, Madame Chair,
- 16 Commissioners. I am Lynette Green and I also
- 17 would like to introduce Bill Pennington here from
- the Buildings and Appliances Office.
- 19 The Senate Bill 1 Guidelines was
- initially adopted in December of 2007. On
- 21 September 11 of this year Energy Commission staff
- 22 issued a draft quidelines for California's Solar
- 23 Electric Incentive Programs Second Edition. A
- 24 committee workshop was followed two weeks later to
- 25 present the proposed changes to the 2007 adopted

guidelines and received comments from interested parties.

After the workshop and the receipt of written comments staff prepared this Committee final version of the guidelines. This document updates some of the requirements but mostly addresses the concerns of the California Public Utilities Commission and their program administrators, publicly owned utilities and the solar industry.

According to Public Resources Code

Section 25784 the Energy Commission is authorized to adopt substantive changes to the guidelines upon providing ten days written notice. On

November 14 staff released a notice to consider adoption of this Committee final version and a copy of that document was also made available. A supplemental notice was issued on November 21 to include additional changes that were not covered by the November 14 notice.

Key revisions to the guidelines include:
Extend the full compliance date from January 1,
2009 to July 1, 2009, except for small, publiclyowned utilities with a peak demand of 200
megawatts or less, to comply no later than January

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1	-	2010.

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Add a section that would allow the 2 Energy Commission as required in the legislation 3 4 to conduct annual random audits of solar energy 5 systems to evaluate their operational performance. 6 Allow additions to existing systems that met Senate Bill 1 requirements at time of installation and apply current program eligibility 8 requirements to the added system. We are also addressing other solar 10 electric generating technologies in this edition 11 since the 2007 adopted guidelines only covered PV 12 13 technologies. 14 We are providing eligibility requirements for the other solar electric 15 generating technologies and we are proposing that 16 these technologies be eligible for performance-17 18 based incentives only, with the requirement for a full safety certification testing from a 19 20 nationally recognized testing laboratory. 21 Not require the California Public Utilities Commission and publicly-owned utilities 22 to comply with the hourly photovoltaic production 23

calculation requirements. However, they shall

comply with the shading performance verification

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and field verification requirements of these
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quidelines.

field verification.

- Offer program administrators the option
 to exempt the photovoltaic installers from
 performing the detailed field verification
 protocol if the installers follow the alternate
 protocol for installers or the program
 administrators perform 100 percent independent
- 10 Require some performance-based incentive 11 systems less than 50 kilowatts in size to be field 12 verified.
- 13 Update the energy efficiency
 14 requirements for newly constructed buildings by
 15 defining the Tier I and Tier II levels to reflect
 16 the adopted 2008 Title 24, Part 6, Building Energy
 17 Efficiency Standards for building permits
 18 submitted on or after August 1, 2009.

19 The 2008 Building Standards was adopted
20 by the Energy Commission in April 2008 to go in
21 effect in July 2009. However, per the California
22 Building Standards Commission's request to align
23 the implementation date with that of the annual
24 supplements for other parts of the standards we
25 are willing to extend the implementation date to

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1 August 1.
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- Remove the benchmarking exemption for performance-based incentive applications to be consistent with the Assembly Bill 1103 mandate.

 Clarify the procedures for shading
- Clarify the procedures for shading

 verification and make the alternative methods for

 measuring shading at the project site more

 consistent with each other.
- 9 Lastly, other changes that are non10 substantive include clarifications and
 11 modifications to the 2007 adopted guidelines.
- The Renewables Committee has approved
 the proposed document and staff is requesting the
 approval of the Committee Proposed Guidelines,
 Second Edition. Thank you.
- 16 CHAIRPERSON PFANNENSTIEL: Thank you,
 17 Lynette. Are there questions? I think people
 18 have gone through this. Commissioner Byron.
- 19 COMMISSIONER BYRON: Yes, thank you.
- 20 Ms. Green, I couldn't help but note in 21 Chapter 4 that the PUC is getting somewhat of a 22 pass here. They get to use their judgment 23 regarding whether and under what time frame it
- 24 would make changes to the Solar Incentive
- 25 Calculator. Of course we are encouraging them to

1 move in a certain direction at a certain speed.

- 2 Can I ask why they got this exemption?
- 3 MS. GREEN: When we had the workshop on
- 4 September 29 that was the main theme of the
- 5 concerns of the industry, not just the CPUC but
- 6 also the solar industry. We still encourage them
- 7 to use the CEC PV calculator, however, we are not
- 8 giving them a deadline to comply. We are hoping
- 9 that eventually they would use the CEC PV
- 10 calculator. And maybe in the next revision of the
- guidelines they would be more prepared to use that
- 12 calculator.
- 13 CHAIRPERSON PFANNENSTIEL: And if I
- 14 might. The issue raised really less by the PUC
- 15 themselves than by the solar industry was that for
- those who were not in our program, those who were
- in the PUC administered, overseen program, that
- 18 our calculator was simply too administratively
- 19 complex for them to be able to handle.
- 20 That ours was designed largely for our
- 21 program, which is large builders, large production
- 22 home builders, and they are individual programs
- for individual retrofits and commercial buildings.
- It became too complex for them to easily
- 25 administer. We heard that over and over from the

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1 solar industry.
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- 2 COMMISSIONER BYRON: I see.
- 3 CHAIRPERSON PFANNENSTIEL: They have a
- 4 calculator. They have a more simplified
- 5 calculator they have been using. So we were
- 6 persuaded that it made sense for them to continue
- on their calculator. Eventually all of this will
- 8 go away because the incentives will go away and so
- 9 it is not the beginning of a forever program, it
- is a point in time.
- 11 COMMISSIONER BYRON: Thank you Madame
- 12 Chair, that makes it clear.
- 13 VICE CHAIRMAN BOYD: I took Ms. Green
- 14 through this whole scenario when she briefed me on
- 15 this too so it is something that leaps out at you
- 16 until you get the explanation.
- 17 CHAIRPERSON PFANNENSTIEL: Yes. We are
- 18 not used to seeing that we are relying on their
- 19 judgment on things.
- 20 MR. PENNINGTON: A comment that I would
- 21 add is that I think that the merit in their
- 22 concern is that they have a calculator. And they
- would have to undo what they have done related to
- their calculator and do significant work to
- develop a calculator similar to ours. And they

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1 felt like that was going to be quite an
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- 2 administrative burden and would cause them to go
- 3 backwards on decisions they had made and so forth.
- 4 Over time we expect that certainly we
- 5 will be trying to keep current with technology and
- 6 improve our calculator over time and we would
- 7 expect the PUC to be doing some of that as well.
- 8 And we would hope there would be a situation where
- 9 we could narrow the differences between the two
- 10 calculators. And so my discussions with the PUC
- 11 management, program management has indicated a
- 12 strong, a positive attitude on their part to try
- to do some of that.
- 14 VICE CHAIRMAN BOYD: Bill, is it
- possible to evolve perhaps to just a single
- 16 calculator that works in both?
- 17 MR. PENNINGTON: I think it is possible.
- 18 You know, the calculators are quite different.
- 19 Unfortunately these programs started
- 20 simultaneously, they both needed a calculator,
- 21 they both went out and did the work to create a
- 22 calculator . And they got one and they have been
- using it and their stakeholders are familiar with
- them. And so it is kind of hard to undo all of
- 25 that. It would have been better --

1 VICE CHAIRMAN BOYD: It is hard for the

- 2 lay public to understand why government does just
- 3 that.
- 4 MR. PENNINGTON: Right.
- 5 VICE CHAIRMAN BOYD: But anyway.
- 6 MR. PENNINGTON: But yes, I think there
- is a possibility that we will narrow differences.
- 8 And certainly the Energy Commission is going to be
- 9 working hard to keep its calculator as effective
- 10 as possible. Not only because we will need to use
- it for this program but also we will need to use
- it for building standards in the future.
- 13 MS. GREEN: Yes. So we are just trying
- 14 to avoid disruption to their program since it has
- 15 already been going.
- 16 CHAIRPERSON PFANNENSTIEL: Right. Good
- 17 decision.
- MS. GREEN: If there are no other
- 19 questions Gabe Herrera from our legal office would
- 20 like to make a comment on the California
- 21 Environmental Quality Act.
- 22 CHAIRPERSON PFANNENSTIEL: Thank you.
- Gabe.
- MR. HERRERA: Chairman, Commissioners,
- 25 good morning. Gabe Herrera with the Commission's

1 legal office. Just a couple of quick comments
2 concerning CEQA.

When the Commission proposes guideline changes like those that are being proposed today the legal office evaluates the guidelines to determine whether the act of the adoption of these guidelines constitutes a project under CEQA so it is thereby subject to an environmental review.

In this case, these guideline revisions, the Commission's adoption is not a project under CEQA and that's for a couple of reasons. First, the guideline revisions fall within a list of excluded activities under Title 14 of the California Code of Regulation, Section 15378, subdivision (b)(2) and (b)(4) in that the activity relates to general policy and procedure making and the creation of governmental funding mechanisms, which do not themselves involve any specific projects which would result in a potentially significant fiscal impact.

In addition the adoption of the guideline revisions is exempt from CEQA under what is commonly referred to as the common sense exemption. In Title 14, California Code of Regulation Section 15061(b). That section

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1 indicates that CEQA only applies to projects that
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- 2 have a significant effect on the environment. And
- 3 that term is defined in the Public Resources Code
- 4 as being a substantial adverse change in the
- 5 environment. That's not the case here. So that's
- 6 it, thank you.
- 7 CHAIRPERSON PFANNENSTIEL: Thank you,
- 8 Gabe. Well with that is there a motion for
- 9 approval of Guidelines for California's Solar
- 10 Electric Program Second Edition?
- 11 COMMISSIONER DOUGLAS: I move approval.
- 12 VICE CHAIRMAN BOYD: I'll second.
- 13 CHAIRPERSON PFANNENSTIEL: All in favor?
- 14 (Ayes.)
- 15 CHAIRPERSON PFANNENSTIEL: Thank you,
- 16 good job.
- MS. GREEN: Thank you.
- 18 CHAIRPERSON PFANNENSTIEL: Minutes.
- 19 Approval of the Minutes from the November 20 --
- 20 oops, it says here 2009. I assume we mean 2008
- 21 Business Meeting. We get ahead of ourselves
- 22 sometimes.
- 23 COMMISSIONER ROSENFELD: I move the
- 24 minutes for November 2008.
- 25 COMMISSIONER DOUGLAS: Second.

1	VICE CHAIRMAN BOYD: I abstain.
2	CHAIRPERSON PFANNENSTIEL: In favor?
3	(Ayes.)
4	CHAIRPERSON PFANNENSTIEL: Commissioner
5	Boyd is abstaining.
6	VICE CHAIRMAN BOYD: I was not present.
7	CHAIRPERSON PFANNENSTIEL: Commission
8	Committee Presentations and Discussion and then
9	that also leads to the Chief Counsel Report.
LO	I had discussed with Bill Chamberlain
11	putting on a presentation for the Commission on
L2	what's happening with WECC and the western area
L3	issues that I think is very important to us
L 4	generally, but even more so right now where we are
15	looking at so many of the critical problems we are
16	facing, whether it's the climate change work or
L7	transmission interconnection or many others. And
L8	WECC just has a number of important activities
L 9	underway.
20	I am questioning with the time today
21	whether it makes sense to keep on going today or
22	doing this at the next Business Meeting, the

MR. CHAMBERLAIN: I am prepared either

are prepared either way.

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December 17 Business Meeting. Bill, I assume you

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1 way, yes.
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- 2 CHAIRPERSON PFANNENSTIEL: Now I do
- 3 understand that Commissioner Byron was thinking of
- 4 an Executive Session to discuss some potential
- 5 litigation following this.
- 6 COMMISSIONER BYRON: (Nodded).
- 7 CHAIRPERSON PFANNENSTIEL: Given that
- 8 then I am going to ask Bill if we can hold your
- 9 presentation until next time.
- 10 MR. CHAMBERLAIN: Certainly. I will
- 11 note that the next agenda has a few additional
- 12 items beyond --
- 13 CHAIRPERSON PFANNENSTIEL: Well, we'll
- just kind of -- Next time we will just tell
- 15 ourselves it is the next Business Meeting of the
- year and we will bring lunches or whatever.
- 17 Given that, are there other Commission
- 18 Committee presentations or discussion?
- 19 And then is there further Chief Counsel
- 20 Report?
- 21 MR. CHAMBERLAIN: I do have, I do have
- 22 one item. And that is I would like to introduce
- 23 to you the two most recent additions to the legal
- office, who are both here.
- 25 Robin McCall. Robin comes to us with a

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1 bachelor's degree in radio, TV and film from
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- 2 Northwestern University and a career in media,
- 3 which included four Northern California Emmys.
- 4 She then attended Hastings Law School and
- 5 graduated in May of 2007 and we were quite
- 6 impressed. She did that for the purpose of
- 7 getting into environmental law and for the last
- 8 several months, in fact for more than a year she
- 9 has been volunteering with the Coastal Commission
- 10 legal staff and has now landed a job with us.
- 11 CHAIRPERSON PFANNENSTIEL: Welcome
- 12 Robin, we are delighted you are here.
- 13 MS. McCALL: Thank you, Commissioner.
- 14 MR. CHAMBERLAIN: And our second new
- 15 attorney is Christine Hammond. Christine has a
- 16 bachelor's degree in English from the University
- of California, Berkeley and a law degree from
- 18 Hastings College of Law. And she has seven years
- of experience in the energy area. She has
- 20 represented clients on behalf of two different law
- 21 firms in San Francisco before the Public Utilities
- Commission, the Federal Energy Regulatory
- 23 Commission as well as Air Quality Management
- 24 Districts and the federal EPA.
- 25 CHAIRPERSON PFANNENSTIEL: We are

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1 fortunate to have you, Christine, welcome.
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- 2 MS. HAMMOND: Thank you. I am very glad
- 3 to be here.
- 4 VICE CHAIRMAN BOYD: With apologies to
- 5 Commissioner Byron, go Bears.
- 6 (Laughter)
- 7 CHAIRPERSON PFANNENSTIEL: Any further
- 8 report, Bill?
- 9 MR. CHAMBERLAIN: No, thank you.
- 10 CHAIRPERSON PFANNENSTIEL: Executive
- 11 Director Report. Ms. Chamberlain. Chamberlain?
- 12 Chandler, I'm sorry. Too many -- I'm looking --
- 13 MS. CHANDLER: Bill, there's something I
- 14 want to tell you.
- 15 (Laughter)
- 16 CHAIRPERSON PFANNENSTIEL: I'm looking
- 17 at the wrong nameplate out there.
- MS. CHANDLER: Well, I'm going to
- 19 announce, I think most of you are aware that the
- 20 progressive lunch for the holiday party is on the
- 21 18th. And unfortunately I understand that some of
- 22 you may not be able to make it because you are
- doing licensing cases.
- 24 Which is a segue into that we are at an
- 25 all-time high in terms of our power plant

1 licensing cases. We have over two dozen in the

- process right now. We received another
- 3 application last night in the door. Terry scares
- 4 us all when he tells us that, you know, by the end
- 5 of the week, by the end of the month we were going
- 6 to be looking at three or four more.
- 7 This is a challenge. We are basically
- 8 at four times our historical norm. I know you all
- 9 are very familiar with that because some of you
- 10 are loaded up with six and seven cases yourself,
- 11 which is --
- 12 CHAIRPERSON PFANNENSTIEL: All of us
- 13 are.
- 14 MS. CHANDLER: All of us, yes, which is
- a really high number. And I am sad to say that
- there doesn't look like there is any let-up as we
- go forward. So that's my report. We are all
- 18 busy. The staff, there was no down time this
- 19 year. There was no down time last year. It seems
- 20 that since 2001 with the electricity crisis we
- 21 have continued to push hard 24/7. So thank you.
- 22 CHAIRPERSON PFANNENSTIEL: Thank you,
- 23 Claudia.
- 24 COMMISSIONER BYRON: Save some leftovers
- for the Commissioners that won't be here.

- 3 the next day either for some of us.
- 4 CHAIRPERSON PFANNENSTIEL: So sorry.
- 5 MS. CHANDLER: More for the rest of you
- 6 though.
- 7 CHAIRPERSON PFANNENSTIEL: That's right.
- 8 Leg Director Report, Chris.
- 9 MS. MARXEN: We are also very popular
- 10 with the Legislature apparently this year.
- 11 Several months ago Chris Mowrer at the Resources
- 12 Agency, who is the Deputy Secretary for
- 13 Legislation said he anticipated two big topics
- 14 this year, the budget and energy, and I think he
- may be right.
- On the very first day that bills were
- able to be introduced, December 1st, 101 bills
- 18 were introduced. Ten of which directly state
- 19 something about the California Energy Commission,
- 20 another eight of which impact us in one way or
- 21 another. So possibly on the first day that bills
- 22 were introduced close to 20 percent of the bills
- that were introduced have something to do with us,
- 24 which is sort of unprecedented from what I
- 25 understand.

The other big news that has come out of 1 2 the Legislature is that Senator Kehoe has gotten what many people consider a more prestigious 3 4 appointment. She is now the chair of the Senate 5 Appropriations Committee. And our new chair of 6 Senate Energy, Utilities and Communications, who I was meeting with his staff this morning with one of Chairman Rosenfeld's staff member, is Senator 8 Alex Padilla. So we are all going to have to probably get to know Senator Alex Padilla even 10 11 better than we know him already. I will be meeting regularly with your 12 13 advisors in the near future and continuously 14 throughout the next year to keep everybody abreast of what certainly promises to be a very busy 15

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legislative year.

I would like to finish with a rather sad note for me. I don't know if all of you know it. The long-time legislative manager here, Marni Weber, is leaving this week. She has gotten a very good promotion. She is going to be the new legislative director at the California Department of Conservation and Friday is her last day. So we should all make an effort to stop by and say goodbye to Marni. And that's it for my report.

1 CHAIRPERSON PFANNENSTIEL: Thank you,

- 2 Chris.
- 3 Public Adviser Report, Elena.
- 4 MS. MILLER: Just a quick comment. I
- 5 wanted to give you some insight. With the volume
- of cases that we have and the complexity of the
- 7 renewable energy projects, namely the solar
- 8 projects, I am working with our media office and
- 9 hearing good things about more media interest in
- 10 our siting events, namely the informational
- 11 hearing and site visit.
- 12 So, for example, I have one tomorrow in
- 13 Palmdale that I will be attending and we have had
- 14 just this morning three media outlets contact our
- 15 media office and say that they would like to, that
- 16 they will be covering it. It includes a cable
- 17 company, local cable TV. Not the local public
- 18 television channel but actually Time-Warner cable.
- 19 Local newspapers that also spill into Los Angeles
- 20 and the San Fernando Valley.
- 21 So clearly the word is out. There is an
- 22 interest in solar, there is an interest in this
- 23 particular project. But it is encouraging for me
- 24 because it helps me do my job better and it is at
- 25 no cost to the taxpayers so that's a wonderful

1	thing. So I just wanted to give you that insight,
2	thank you.
3	CHAIRPERSON PFANNENSTIEL: Thank you
4	very much. Of course now that we have a media
5	specialist in the law department we can see if we
6	can do things differently.
7	VICE CHAIRMAN BOYD: I was thinking the
8	same thing.
9	CHAIRPERSON PFANNENSTIEL: Thank you,
10	Elena.
11	Any further public comment? Anybody
12	else here who wants to address us?
13	Okay, I guess we now adjourn to my
14	office for a brief closed session. Thank you.
15	(Whereupon, at 11:50 a.m., the
16	Business Meeting was adjourned.)
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CERTIFICATE OF REPORTER

I, RAMONA COTA, an Electronic Reporter, do hereby certify that I am a disinterested person herein; that I recorded the foregoing California Energy Commission Business Meeting; that it was thereafter transcribed into typewriting.

I further certify that I am not of counsel or attorney for any of the parties to said meeting, nor in any way interested in outcome of said meeting.

IN WITNESS WHEREOF, I have hereunto set my hand this 5th day of December, 2008.

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